

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 NSA-01 AEC-05 AID-05 CEA-01

CIAE-00 CIEP-01 COME-00 DODE-00 EB-04 FEAE-00 FPC-01

H-01 INR-05 INT-05 L-02 NSC-05 OMB-01 PM-03 RSC-01

SAM-01 OES-02 SP-02 SS-15 STR-01 TRSE-00 FRB-01 SAJ-01

ACDA-05 CU-02 AGR-05 SWF-01 LAB-01 SIL-01 NEA-06

SCCT-01 /109 W

----- 094297

R 131744Z NOV 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6242

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY DUBLIN

AMEMBASSY COPENHAGEN

USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

USMISSION USBERLIN

USMISSION GENEVA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 17791

USBERLIN ALSO FOR AMBASSADOR

GENEVA FOR CSCE DEL

E.O. 11652: GDS

TAGS: PFOR, UK, GW, FW, EEC

SUBJECT: GENSCHER/CALLAGHAN TALKS IN BONN, NOVEMBER 10

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REF: BONN 17674 (NOTAL)

BEGIN SUMMARY: FRG FONOFF GAVE US RUNDOWN OF THE CALLAGHAN/GENSCHER TALKS IN BONN WHICH DIFFERED. SOMEWHAT FROM THAT GIVEN BY THE UK EMBASSY (REFTEL). OUR FRG SOURCE WHO WAS PRESENT AT THE MEETING SAID THAT THE TWO MINISTERS HAD AGREED THAT EVEN THE PRELIMINARY CONFERENCE CALLED FOR BY THE FRENCH ENERGY INITIATIVE COULD NOT TAKE PLACE UNTIL AFTER CHRISTMAS. MOREOVER, CALLAGHAN APPARENTLY AGREED WITH GENSCHER TO OPPOSE ANY FOLLOW-ON CSCE ORGANIZATION BEYOND ONE MEETING OF HIGH OFFICIALS TO REVIEW HOW WELL THE AGREEMENT WAS BEING IMPLEMENTED. END SUMMARY

1. NON-EC NINE MATTERS. THE GENSCHER-CALLAGHAN DISCUSSIONS WERE PART OF THE ROUTINE CONSULTATIONS BETWEEN THE TWO COUNTRIES. IT WAS THE SECOND MEETING BETWEEN THESE TWO PARTICULAR FOREIGN MINISTERS, THE FIRST HAVING TAKEN PLACE IN THE UK SHORTLY AFTER GENSCHER WAS NAMED FOREIGN MINISTER. WHILE NORMALLY SUCH DISCUSSIONS SHOULD BE LIMITED TO BILATERAL QUESTIONS, EC-9 MATTERS WERE SO PRESSING THAT THE NOVEMBER 10 DISCUSSIONS CENTERED ON THESE MULTILATERAL PROBLEMS.

2. OTHER THAN CSCE (TREATED BELOW), TWO OTHER NON-EC-9 MATTERS WERE TOUCHED UPON. GENSCHER DISCUSSED THE FRG'S PROPOSAL TO ESTABLISH THE CENTER FOR VOCATIONAL TRAINING IN BERLIN (SEE BONN 17526). HE EMPHASIZED THAT THERE COULD BE NO QUESTION ABOUT THE LEGALITY OF DOING SO AS THERE HAD BEEN WITH THE ESTABLISHMENT OF THE FEDERAL ENVIRONMENTAL AGENCY. CALLAGHAN AGREED. THE SECOND MATTER CONCERNED UK/GDR NEGOTIATIONS OVER A CONSULAR CONVENTION. GENSCHER EMPHASIZED THE FRG'S CONCERN THAT THE GDR, VIA ITS CONSULAR CONVENTION NEGOTIATIONS, MIGHT BE ABLE TO ACHIEVE ITS OBJECTIVES ON GERMAN NATIONALITY VIA THE BACKDOOR. GENSCHER WANTED TO BE SURE THAT THE FRG'S POSITION WAS NOT ERODED BY GDR-WESTERN NEGOTIATIONS OVER CONSULAR CONVENTIONS. GENSCHER SAID THAT SIMILAR APPROACHES WOULD BE MADE TO CONFIDENTIAL

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ALL THE FRG'S ALLIES WHICH WERE NEGOTIATING, OR PLANNED TO NEGOTIATE, SUCH CONVENTIONS WITH THE GDR (INCLUDING THE U.S.).

3. CSCE. BOTH MINISTERS AGREED THAT, ONCE THE CSCE NEGOTIATIONS ARE COMPLETED, NO PERMANENT FOLLOW-UP ORGANIZATION SHOULD BE CREATED. CALLAGHAN SHOWED HIMSELF SOMEWHAT WILLING TO MEET SOVIET WISHES AND SUGGESTED

THAT HIGH OFFICIALS MIGHT MEET ON A REGULARLY SCHEDULED BASIS TO REVIEW THE IMPLEMENTATION OF THE CSCE AGREEMENT. GENSCHER COUNTERED WITH THE SUGGESTION THAT ONLY ONE SUCH MEETING BE HELD AND THAT OTHERS BE SCHEDULED ONLY IF SUCH A FIRST MEETING SHOWED THEM TO BE WARRANTED. ACCORDING TO OUR FRG SOURCE, CALLAGHAN SEEMED TO AGREE.

4. ENERGY. GENSCHER INFORMED CALLAGHAN OF HIS RECENT DISCUSSION WITH FRENCH FOREIGN MINISTER SAUVAGNARGUES. SAUVAGNARGUES HAD AGREED WITH GENSCHER THAT THERE SHOULD BE NO CONFRONTATION EITHER WITH THE U.S. OR WITH THE OIL-PRODUCING STATES OVER THE ENERGY ISSUE. CALLAGHAN, OF COURSE, WAS IN FULL AGREEMENT WITH THIS APPROACH. GENSCHER FURTHER EXPLAINED THAT THE FRG WAS PUTTING PRESSURE ON THE FRENCH TO AGREE TO OBSERVER STATUS FOR

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THE EC-9 WITHIN THE GROUP OF 12. THE FRENCH HAD SEEMED
NEARLY WILLING TO AGREE, ACCORDING TO GENSCHER.

5. OUR FRG SOURCE SAID THAT GEHSCHER AND CALLAGHAN, IN
DISCUSSING THE FRENCH ENERGY INITIATIVE, AGREED THAT
EVEN THE PRELIMINARY CONFERENCE REQUIRED THOROUGH
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PREPARATION. SUCH PREPARATIONS COULD CERTAINLY NOT BE
CONCLUDED BEFORE THE EC-9 SUMMIT MEETING SCHEDULED FOR
DECEMBER 10 AND 11. SIHCE PRESIDENT FORD'S MEETING
WITH GISCARD IN MARTINIQUE WAS SCHEDULED FOR THE 15TH
OF DECEMBER, NOTHING SHOULD BE DONE UNTIL THE TWO
PRESIDENTS HAD A CHANCE TO DISCUSS THE MATTER THERE.
BY THEN IT WOULD BE TOO CLOSE TO CHRISTMAS FOR EVEN A
PRELIMINARY CONFERENCE TO TAKE PLACE UNTIL AFTER THE
HOLIDAYS.

6. RENEGOTIATION. AS NOTED REFTTEL, THE DISCUSSION
OF THE TWO MINISTERS CONCERNING THE COMMUNITY BUDGET
LED TO NO AGREEMENT. THE FRG REPORT ON THE GENSCHER/
CALLAGHAN MEETING SAID THAT THEIR DISCUSSIONS ABOUT
THIS SUBJECT WERE "INCONCLUSIVE." THE FRG SIMPLY HAS
NOT MADE UP ITS MIND ON THIS ISSUE.

7. EUROPEAN UNION. AS NOTED REFTTEL, CALLAGHAN STATED
THAT THE UK COULD NOT ACCEPT ANY WORDING WHICH REFERRED
TO THE 1972 PARIS SUMMIT. GENSCHER SAID HE UNDERSTOOD
THE UK POSITION BUT THAT THE FRG WAS BOUND BY THE PARIS
SUMMIT AGREEMENT EVEN IF THE UK DISAGREED.

8. EC INSTITUTIONS. AS NOTED REFTTEL, CALLAGHAN
EXPLAINED WHY THE UK COULD NOT ACCEPT THE FRENCH PROPOSAL
ON MAJORITY VOTING PROCEDURES IN THE COUNCIL OF
MINISTERS AND WHY IT OPPOSED DIRECT ELECTIONS TO THE
EUROPEAN PARLIAMENT. ACCORDING TO OUR FRG SOURCE,
CALLAGHAN WAS NOT OPPOSED IN PRINCIPLE TO THESE
DEVELOPMENTS BUT ONLY TO THEIR EARLY IMPLEMENTATION.
HE LEFT THE IMPRESSION THAT THE UK WOULD BE WILLING TO

CONSIDER THESE MATTERS AFTER THE UK HAD HELD ITS
REFERENDUM ON CONTINUED EC MEMBERSHIP.

9. THE TWO MINISTERS AGREED TO OPPOSE FRENCH INITIATIVES
TO ESTABLISH A NEW COUNCIL FOR THE EC-9 MEETINGS OF
CHIEFS OF GOVERNMENT. THE FRG WISHED THE COUNCIL
MENTIONED IN THE TREATY OF ROME TO BE USED AS A VEHICLE
FOR THESE MEETINGS. IT DESIRED THAT THE CHIEFS OF
GOVERNMENT MEET AS A COUNCIL OF THE COMMUNITY,
DISCUSSING POLITICAL MATTERS AS WELL AS COMMUNITY
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BUSINESS. CALLAGHAN MORE OR LESS WENT ALONG WITH
THIS SUGGESTION. GENSCHER PROPOSED THAT THE CHIEFS OF
GOVERNMENT MEET FOUR TIMES A YEAR; CALLAGHAN SAID
THAT THIS WOULD BE TOO OFTEN. GENSCHER FIRMLY OPPOSED
THE PROPOSAL TO CREATE EVEN A SMALL SECRETARIAT TO
SUPPORT THE EC PRESIDENCY DURING THOSE PERIODS WHEN IT
WAS HELD BY A SMALL COUNTRY LIKE IRELAND. THE FRG
POSITION WAS THAT 1200 EC CIVIL SERVANTS IN BRUSSELS
WERE ENOUGH AND THAT SOME OF THEM COULD BE USED IN THE
SMALL CAPITALS IF NECESSARY.

10. AGRICULTURE. ACCORDING TO OUR FRG SOURCE, SUGAR
WAS THE ONLY AGRICULTURAL QUESTION DISCUSSED. CALLAGHAN
SAID THAT THE UK SHOULD HONOR ITS COMMITMENT TO
IMPORT 1.4 MILLION TONS FROM COMMONWEALTH COUNTRIES.
GENSCHER MADE NO DIRECT REPLY SINCE THE FRG HAS NOT AS
YET ESTABLISHED ITS POSITION ON THE SUBJECT.

11. ATMOSPHERICS. ACCORDING TO OUR FRG FONOFF SOURCE
WHO WAS PRESENT AT THE DISCUSSIONS, THESE HAD BEEN
CONDUCTED IN A "MARVELOUS" ATMOSPHERE. THE TWO
MINISTERS GOT ALONG WELL TOGETHER. CALLAGHAN WAS EASY-
GOING AND HIS MEETING WITH GENSCHER WAS ALMOST LIKE A
FAMILY GATHERING.

12. COMMENT: AS WAS TO BE EXPECTED, FRG AND UK ACCOUNTS
OF THE GENSCHER/CALLAGHAN MEETING DIFFERED SOMEWHAT. IT
IS OF INTEREST THAT THE FRG SOURCE MADE NO MENTION OF
THE KEY POINT OF CURRENT INTEREST TO THE U.S. (AND TO
THE EC), I.E., THE QUESTION OF THE PLO'S PARTICIPATION
IN THE EURO-ARAB DIALOGUE. THIS WAS PROBABLY CONSIDERED
TOO SENSITIVE AN ISSUE TO DISCUSS WITH US BEFORE THE
RESULTS OF THE EC FOREIGN MINISTERS' MEETING ON THIS
TOPIC BECAME KNOWN.
HILLENBRAND

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